

Message Text

CONFIDENTIAL

PAGE 01 LONDON 13851 01 OF 02 181823Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----086734 181831Z /41
O 181801Z AUG 77
FM AMEMBASSY LONDON
TO SECSTATE WASHDC IMMEDIATE 7436
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 LONDON 13851

EXDIS

DEPT FOR HARROP AND EDMONDSON

USUN FOR AMBASSADOR YOUNG

FROM MOOSE AND PETTERSON

E.O. 11652: XGDS-1
TAGS: PDEV, RH, UK, US
SUBJECT: REVISED DRAFT STATEMENT ON LAW AND ORDER IN THE
TRANSITION PERIOD

REFERENCE: LONDON 13682 (NOTAL)

1. GRAHAM HAS GIVEN US A REVISED TEXT OF PROPOSED US-UK
PAPER ON TRANSITION PEACEKEEPING/MILITARY ARRANGEMENTS
WHICH ORIGINATED AS SOMETHING TO GIVE NYERERE IN ORDER
TO SATISFY HIS CONCERNS PRECEDENT TO CALLING FRONT
LINE MEETING. ITS PRESENT USE, IF ANY, IS NOT CLEAR.

2. WE NEGOTIATED OVER EARLIER TEXT (REFTEL) WITH GRAHAM
AND THEN OWEN AT SOME LENGTH, AND INCONCLUSIVELY,
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PAGE 02 LONDON 13851 01 OF 02 181823Z

WEDNESDAY AFTERNOON. WE BROKE OFF THESE DISCUSSIONS
SHORT OF EVEN AD REFERENDUM AGREEMENT. OUR REASONS
FOR DOING SO WERE: (A) OWEN WAS IN A TESTY MOOD AND WE
FEARED HE WOULD GET DUG IN ON UNSATISFACTORY LANGUAGE;
AND (B) SINCE BRITISH ENVISAGE POSSIBLE USE OF PAPER
WITH SAG AND SMITH THEY WILL BE PRESSING TO RELEASE IT.
THAT BEING THE CASE, WE THOUGHT WE WOULD HOLD THEM UP

A WHILE AND THEN POSSIBLY TRADE RELEASE FOR FURTHER MODIFICATIONS.

3. WE WILL COMMENT ON TEXT IN SUBSEQUENT TELEGRAM. NEW TEXT REFLECTS SOME IMPROVEMENTS BUT WE STILL HAVE PROBLEMS. RIGHT NOW WE MUST GO BACK TO FCO AND HASSEL THEM OVER CALLAGHAN LETTERS TO FRONT LINE.

4. BEGIN TEXT: LAW AND ORDER IN THE TRANSITION PERIOD
FORCES: SITUATION ON TRANSFER DAY

1. AT PRESENT THERE ARE IN EXISTENCE IN RHODESIA:

A. MILITARY FORCES OF THE REGIME

THE RHODESIAN ARMY.

THE RHODESIAN AIR FORCE.

THE RHODESIAN ARMY RESERVE.

THE RHODESIAN ARMY TERRITORIALS.

A TOTAL OF SOME 20,000.

B. THE POLICE FORCE.

C. THE LIBERATION ARMIES

GUERRILLA FIGHTERS WITHIN RHODESIA ORGANIZED IN UNITS AND SECTORS, ANSWERING TO THE MILITARY COMMANDS OF ZAPU AND ZANU BASED OUTSIDE RHODESIA.

AT TRANSFER DAY THERE WILL ALSO BE:

D. THE UN ZIMBABWE FORCE

THIS WILL BE DEPLOYED INTO RHODESIA AS SOON AS
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PAGE 03 LONDON 13851 01 OF 02 181823Z

POSSIBLE, BEGINNING ON TRANSFER DAY. ITS SIZE, COMPOSITION AND MANDATE, WILL BE DETERMINED BY THE SECURITY COUNCIL AFTER THERE HAS BEEN CONSULTATION WITH THE PARTIES CONCERNED.

FORCES: SITUATION ON INDEPENDENCE DAY

2. IT IS COMMON GROUND THAT ON INDEPENDENCE DAY THE INDEPENDENT GOVERNMENT OF ZIMBABWE SHOULD HAVE UNDER ITS COMMAND ONE UNIFIED ARMY LOYAL TO THE PEOPLE OF ZIMBABWE AND THEIR DULY ELECTED GOVERNMENT.

OBJECTIVES

3. OUR OBJECTIVES MUST THEREFORE BE:

- A. TO ORGANIZE THE MAINTENANCE OF LAW AND ORDER DURING THE TRANSITIONAL PERIOD, AND
- B. TO CREATE THE SINGLE ARMY OF ZIMBABWE.

BASIC PROPOSALS

4. IN THE BRITISH/US PROPOSALS IT IS STATED THAT
PRIMARY RESPONSIBILITY FOR THE MAINTENANCE OF LAW AND

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PAGE 01 LONDON 13851 02 OF 02 181833Z
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INFO OCT-01 ISO-00 SSO-00 (ISO) W
-----087586 181922Z /41

O 181801Z AUG 77
FM AMEMBASSY LONDON
TO SECSTATE WASHDC IMMEDIATE 7437
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
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AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 02 OF 02 LONDON 13851

EXDIS

ORDER DURING THE TRANSITION PERIOD WILL LIE WITH THE
POLICE FORCE. THIS WILL BE UNDER THE COMMAND OF A
NEW COMMISSIONER OF POLICE APPOINTED BY AND RE-
SPONSIBLE TO THE RESIDENT COMMISSIONER.

5. IT IS ALSO STATED IN THE PROPOSALS THAT THE ROLE
OF THE UN ZIMBABWE FORCE MAY INCLUDE:

- I. THE SUPERVISION OF THE CEASEFIRE;
- II. SUPPORT FOR THE CIVIL POWER;
- III. LIAISON WITH THE EXISTING RHODESIAN ARMED
FORCES AND WITH THE FORCES OF THE
LIBERATION ARMIES.

IMPLEMENTATION

6. IT MUST BE ACCEPTED BY THE PARTIES AND BY THE
MILITARY COMMANDERS SUBORDINATE TO THEM THAT A
GENERAL CEASEFIRE WILL TAKE EFFECT AT THE BEGINNING
OF TRANSFER DAY. ALL MILITARY UNITS WHETHER OF THE
RHODESIAN ARMED FORCES OR OF THE LIBERATION ARMIES
WHICH ARE OPERATING INSIDE RHODESIA, OR WHICH MAY
ENTER RHODESIA AFTER THE CEASEFIRE, WILL COME UNDER
THE COMMAND OF THE RESIDENT COMMISSIONER.

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PAGE 02 LONDON 13851 02 OF 02 181833Z

7. AS SOON AS HE TAKES OFFICE, THE RESIDENT COMMISSIONER WILL APPOINT NEW OFFICERS TO ANY KEY POSTS IN THE RHODESIAN ARMY AND THE RHODESIAN AIR FORCE WHICH ARE THOUGHT TO BE APPROPRIATE AND A NEW COMMISSIONER OF POLICE. HE WILL GIVE INSTRUCTIONS FOR THE DISBANDMENT OF CERTAIN SPECIFIED UNITS (INCLUDING THE SELOUS SCOUTS, SPECIAL AIR SERVICE (SAS) AND THE GREY SCOUTS). IN ADDITION URGENT STEPS WILL BE TAKEN TO ARRANGE FOR THE DISCHARGE OF THOSE NON-RHODESIANS WHO HAVE ENTERED RHODESIA IN ORDER TO JOIN THE RHODESIAN ARMED FORCES.

8. IT IS ENVISAGED THAT THE UN FORCE WILL DETACH ELEMENTS TO REPORT TO THE HEADQUARTERS OF THE VARIOUS UNITS BOTH OF THE RHODESIAN ARMED FORCES AND OF THE LIBERATION ARMIES OPERATING INSIDE RHODESIA AND FROM THERE TO ATTACH THEMSELVES TO UNITS, PERHAPS DOWN TO COMPANY OR EQUIVALENT LEVEL.

THE ROLE OF THE VARIOUS FORCES

9. AS STATED ABOVE, THE PRIMARY DUTY TO DEAL WITH ANY CIVIL DISTURBANCE WILL REST WITH THE POLICE. SHOULD ANY SITUATION GET OUT OF HAND OR APPEAR TO BE BEYOND THEIR POWER TO CONTROL, THE RESIDENT COMMISSIONER IN CONSULTATION WITH THE COMMISSIONER OF POLICE, THE UN SPECIAL REPRESENTATIVE, AND OTHERS AS APPROPRIATE, WILL, THROUGH THE UN SPECIAL REPRESENTATIVE, CALL IN THE FIRST INSTANCE UPON THE UN ZIMBABWE FORCE TO SUPPORT THE POLICE FORCE IN THE MAINTENANCE OF LAW AND ORDER.

10. SHOULD THERE BE UNITS EITHER OF THE RHODESIAN ARMED FORCES OR OF THE LIBERATION ARMIES WHICH FAIL TO OBSERVE THE CEASEFIRE OR WHICH REJECT THE LAWFUL COMMANDS OF THE RESIDENT COMMISSIONER, THE LATTER CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LONDON 13851 02 OF 02 181833Z

WILL CONSULT WITH THE UN SPECIAL REPRESENTATIVE. HE WILL LOOK TO THE UN ZIMBABWE FORCE IN THE FIRST INSTANCE AND WILL THEREAFTER CALL UPON SUCH FORCES AS HE CONSIDERS NECESSARY.

11. IN BOTH THE CIRCUMSTANCES DESCRIBED IN PARAGRAPH 9 ABOVE AND IN THOSE DESCRIBED IN PARAGRAPH 10, THE RESIDENT COMMISSIONER WILL RETAIN THE RIGHT TO CALL ON ANY OF THE FORCES UNDER HIS COMMAND IN THE EXERCISE OF HIS ULTIMATE RESPONSIBILITY FOR THE MAINTENANCE OF SECURITY AND LAW AND ORDER.

ZIMBABWE NATIONAL ARMY

12. WITH A VIEW TO CREATING ONE UNIFIED ARMY LOYAL

TO THE PEOPLE AND GOVERNMENT OF ZIMBABWE, LEGAL PROVISION WILL BE MADE FOR THE FORMATION OF A NEW BODY TO BE CALLED THE ZIMBABWE NATIONAL ARMY. ENROLMENT IN THIS BODY WILL BE OPEN TO ALL CITIZENS BUT IT WILL BE BASED (PREDOMINANTLY) ON THE LIBERATION ARMIES.

13. CONCURRENTLY WITH THE FORMATION OF THE ZIMBABWE NATIONAL ARMY, THERE WILL BE A PHASED DEMOBILIZATION OF MEMBERS OF THE RHODESIAN ARMED FORCES AND OF THE LIBERATION ARMIES WHO ARE NOT ENROLLED IN THE ZIMBABWE NATIONAL ARMY.

14. AS THE ZIMBABWE NATIONAL ARMY IS BUILT UP AND BECOMES READY TO PLAY ITS PART, THE RESIDENT COMMISSIONER WILL INCREASINGLY TRANSFER RESPONSIBILITY TO IT FOR THE DEFENSE OF THE COUNTRY AND FOR THE MAINTENANCE OF SECURITY AND LAW AND ORDER. END TEXT
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Message Attributes

Automatic Decaptioning: Z
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Disposition Approved on Date:
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Disposition Reason:
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